

**CIRCULAR LETTER  
NUMBER 1 OF 2021  
REGARDING  
PROVISIONS ON THE DOMESTIC TRAVEL OF PERSONS IN THE ERA OF THE CORONA  
VIRUS DISEASE 2019 (COVID-19) PANDEMIC**

**A. Background**

1. Whereas the level of transmission of the Corona Virus Disease 2019 (COVID-19) in the territory of Indonesia remains high as indicated by the positivity rate, active cases, and the increase of positive cases on the national level.
2. Whereas in the era of the pandemic and heading towards the Era of Adaptation on the New Normal of a Productive and Safe Society from the Corona Virus Disease 2019 (COVID-19), the spread of the Corona Virus Disease 2019 (COVID-19) may potentially increase due to the travelling of persons.
3. Whereas in preventing and severing the chain of the Corona Virus Disease 2019 (COVID-19) spread that potentially continues to increase, therefore it is necessary to formulate the Circular Letter regarding Provisions on the Domestic Travel of Persons in the Era of the Corona Virus Disease 2019 (COVID-19) Pandemic.

**B. Purpose and Objective**

The provision on the travel of persons and this is formulated with the purpose to be a guideline on the travel of persons during the era of the Corona Virus Disease 2019 (COVID-19) pandemic. Further criteria and requirement are formulated based on:

1. Increasing the implementation of the health protocol in the new normal era for the creation of a life that is productive and safe from COVID-19; and
2. Preventing the increase of the spread of the Corona Virus Disease 2019 (COVID-19).

**C. Scope**

The scope of this Circular Letter is the health protocol for the Domestic Travel Actor (*Pelaku Perjalanan Dalam Negeri* or “**PPDN**”) who utilizes all modes of transportation throughout the territory of Indonesia.

**D. LEGAL BASIS**

1. Law Number 4 of 1984 regarding Outbreak of Communicable Disease;
2. Law Number 24 of 2007 regarding Disaster Management;
3. Law Number 6 of 2018 regarding Health Quarantine;
4. Government Regulation Number 21 of 2018 regarding Implementation of Disaster Management;
5. Government Regulation Number 21 of 2020 regarding Large Scale Social Restriction to Accelerate the Handling of the Corona Virus Disease 2019 (COVID-19);

6. Presidential Regulation Number 82 of 2020 regarding Committee of the Handling of the Corona Virus Disease 2019 (COVID-19) and National Economic Recovery, as amended by Presidential Regulation Number 108 of 2020 regarding Amendment of the Presidential Regulation Number 82 of 2020 regarding the Committee of the Handling of the Corona Virus Disease 2019 (COVID-19) and National Economic Recovery;
7. Presidential Decree Number 11 of 2020 regarding the Stipulation of the Corona Virus Disease 2019 (COVID-19) Public Health Emergency
8. Presidential Decree Number 12 of 2020 regarding the Stipulation of the Non-Natural Disaster of the Spread of the Corona Virus Disease 2019 (COVID-19) as a National Disaster;
9. Limited Cabinet Meeting Decree dated December 28, 2020;
10. Limited Cabinet Meeting Decree dated January 6, 2021; and
11. Instruction of the Minister of Home Affairs Number 1 of 2021 regarding Enforcement on the Limitation of Activities to Control the Spread of COVID-19.

#### **E. Definition**

1. Travel of persons is the movement of a person from one region to another based on the territorial administrative border of the province/district/city and the arrival of persons from abroad entering the territory of the Unitary State of the Republic of Indonesia both by using a private mode of transportation or a public mode of transportation by way of land, train, sea, and air.
2. Territory of agglomeration is the collection and centering in a location or specific territory.

#### **F. Protocol**

1. Each individual who undertakes the travel of persons must implement and follow the 3M health protocol, which are: wearing a mask, keeping safe distance and avoid crowds, as well as washing their hands with soap or use a hand sanitizer.
2. The tightening of health protocol for the travel of persons which must be conducted are as follows:
  - a. Utilization of masks must be conducted correctly by covering the nose and mouth;
  - b. The type of masks which must be used by travelers is a 3 layered sheet mask or a medical mask.
  - c. It is prohibited to have a one way or two-way conversation through the telephone or directly throughout the course of the travel by way of land, sea, train and air public mode of transportations;
  - d. It is prohibited to eat and drink throughout the course of a flight that last less than 2 hours' time, except for individuals who must consume medicine for

health purposes, in which if such medicine is not taken then it may endanger the health and safety of said individual.

3. A Domestic Travel Actor (*Pelaku Perjalanan Dalam Negeri* or “PPDN”) must comply with the following provisions:
  - a. Each individual who undertakes the travel of persons by using a private or public vehicle is responsible for their own health, as well as to follow and comply with the applicable terms and conditions;
  - b. For travel destinations to the Island of Bali, the following is applicable:
    - i. Travelers using the mode of transportation of air must present an RT-PCR negative result test, in which its sample can be taken under the period of 2 x 24 hours at the latest prior to departure or a non-reactive antigen rapid test result, in which its sample can be taken under the period of 1 x 24 hours at the latest prior to departure as a requirement for traveling and to fill-out the e-HAC Indonesia; and
    - ii. Travelers who uses the mode of transportation of land or sea, both private or public, must present an RT/PCR negative result test, in which its sample can be taken under the period of 3 x 24 hours at the latest prior to departure as a requirement for traveling and to fill-out the e-HAC Indonesia.
  - c. For destinations from and to the Island of Java as well as within the Island of Java (between provinces/districts/cities), the following is applicable:
    - i. Travelers who uses a public mode of transportation by way of land can be imposed by a random check of antigen rapid test if so required by the Regional COVID-19 Handling Task Force;
    - ii. Travelers by way of air must present an RT/PCR negative result test, in which its sample can be taken under the period of 3 x 24 hours at the latest prior to departure or a non-reactive antigen rapid test result in which its sample can be taken under the period of 2 x 24 hours at the latest prior to departure as a travel requirement;
    - iii. Travelers by way of sea and inter-state train must present an RT/PCR negative result test or a non-reactive antigen rapid test, in which its sample can be taken under the period of 3 x 24 hours at the latest prior to departure as a travel requirement;
    - iv. Travelers who uses a private mode of transportation by way of land is advised to take an RT/PCR or antigen rapid test, in which its sample can be taken under the period of 3 x 24 hours at the latest prior to departure as a travel requirement; and
    - v. Filling-out e-HAC Indonesia is a pre-requisite for travelers with any mode of both public or private transportation, unless for a mode of transportation of a train.

- d. Children under the age of 12 years old is required to take an RT-PCR or an antigen rapid test as a travel requirement;
  - e. Routine travels within the Island of Java with the mode of transportation of sea has a purpose to provide service to sail to limited location between islands or between domestic ports within one territory of agglomeration or by way of a land transportation, both private and public, within one territory of agglomeration of a city is not required to present an RT-PCR or antigen rapid test result as a travel requirement and shall be imposed with a random check if so required by the Regional COVID-19 Handling Task Force;
  - f. For travels to other regions, the following is applicable:
    - i. Travelers who uses a public mode of transportation by way of land is imposed by a random check antigen rapid test if so required by the Regional COVID-19 Handling Task Force;
    - ii. Travelers by way of air must present a negative RT-PCR test in which its sample can be taken under the period of 3 x 24 hours or a non-reactive antigen rapid test result in which its sample can be taken under the period of 2 x 24 hours at the latest prior to departure as a travel requirement;
    - iii. Travelers by way of sea must present a negative RT-PCR test or a non-reactive antigen rapid test result in which its sample can be taken under the period of 3 x 24 hours at the latest prior to departure as a travel requirement;
    - iv. Travelers who uses a private mode of transportation by way of land is advised to take an RT-PCR or antigen rapid test, in which its sample can be taken under the period of 3 x 24 hours at the latest prior to departure as a travel requirement; and
    - v. Filling-out e-HAC Indonesia is a pre-requisite for travelers with any mode of both public or private transportation, exception for a mode of transportation by way of a train.
  - g. If the antigen rapid test result or the RT-PCR of the traveler is negative/non-reactive, but said individual has shown a symptom, then said traveler is prohibited to continue their travel and is required to undertake an RT-PCR diagnostics test and self-isolate during the waiting period of said test result; and
  - h. Ministries/institutions/regional institutions that conducts the function related to the transportation of land/sea/air/train must follow-up this Circular Letter by issuing a legal instrument with reference to this Circular Letter and the applicable laws and regulations.
4. The provision meant in Point 3 do not apply to trailblazing mode of transportations which includes bordering territories and 3T (*tertinggal, terdepan, terluar* or disadvantaged, frontier and the outermost areas).

5. Provincial/district/city government must apply criteria and special criteria that is related to travelers in their region, to follow-up by way of issuing a legal instrument that is in-line with this Circular Letter.

#### **G. Supervision, Control and Evaluation**

1. The Regional COVID-19 Handling Task Force is assisted by the public transport administration authorities to jointly administer the control of travel of persons and safe public transportation from COVID-19 by forming an Integrated Security Post;
2. Authorities, developers, and administrators of public transportation assigns supervision during the administration public transport operations;
3. Ministries/institutions, TNI, POLI and regional governments has the right to stop and/or conduct the prohibition of travel of persons by virtue of this Circular Letter and/or the provisions of the law.
4. Authorized instances (ministries/institutions, TNI, POLRI, and regional government) must discipline the COVID-19 health protocol and the enforcement of law in-line with the applicable laws; and
5. Falsification of an antigen rapid test or an RT-PCR result that is used as a travel requirement will be imposed by sanctions in accordance with the laws and regulations.

#### **H. Closing**

This Circular Letter is effectively in force since the date of January 9 until January 25, 2021 and will be evaluated further as required.

Therefore, to serve as a guidance and to be implemented with full responsibility.

Stipulated in Jakarta  
On January 9, 2021

Head of the BNPB as the Head  
of the COVID-19 Handling Task  
Force,

[signed and stamped]

Doni Monardo

Copies to:

1. President of the Republic of Indonesia;
2. Vice President of the Republic of Indonesia;
3. Committee for the Policy of the Handling of the Corona Virus Disease 2019 (COVID-19) and the National Economy Recovery;
4. Task Force for the National Economic Recovery;
5. All the Ministries/Heads of Institution;
6. Commander of TNI;
7. Head of the POLRI; and
8. Head of the Regional Corona Virus Disease 2019 (COVID-19) Handling Task Force.