

MINISTER OF HOME AFFAIRS OF THE REPUBLIC OF INDONESIA

INSTRUCTION OF THE MINISTER OF HOME AFFAIRS
NUMBER 11 OF 2021

REGARDING

EXTENSION OF THE IMPLEMENTATION OF MICRO-BASED RESTRICTIONS
FOR COMMUNITY ACTIVITIES AND OPTIMIZING THE CORONA VIRUS
DISEASE 2019 HANDLING POST AT THE VILLAGE AND SUB-DISTRICT
LEVEL FOR HANDLING THE SPREAD OF THE CORONA VIRUS DISEASE
2019

MINISTER OF HOME AFFAIRS,

Following the instruction of the President of the Republic of Indonesia to extend the micro-based Implementation of the Micro-Based Restrictions for Community Activities (*Pemberlakuan Pembatasan Kegiatan Masyarakat* or “PPKM”) and further optimize the Corona Virus Disease 2019 (COVID-19) Handling Command Post (*Pos Komando* or “Posko”) at the Village and Sub-District Level, it is therefore instructed:

- To 1. Governor; and
2. Regent/Mayor,
- To :
- FIRST : Particularly to:
- a. The Governor of DKI Jakarta;
 - b. The Governor of West Java and the Regent/Mayor with priority territories of Bogor Regency, Bekasi Regency, Cimahi City, Bogor City, Depok City, Bekasi City, and Bandung Raya Territory;
 - c. The Governor of Banten and the Regent/Mayor with priority territories of Tangerang Regency, Tangerang City and South Tangerang City;
 - d. The Governor of Central Java and the Regent/Mayor with priority territories of Semarang Raya, Banyumas Raya and Surakarta City and its surroundings;
 - e. The Governor of the Special Region of Yogyakarta and

- the Regent/Mayor with priority territories of Yogyakarta City, Bantul Regency, Gunung Kidul Regency, Sleman Regency and Kulon Progo Regency;
- f. The Governor of East Java and the Regent/Mayor with priority territories of Surabaya Raya, Madiun Raya and Malang Raya; and
 - g. The Governor and Regent/Mayor of Bali with priority territories of Badung Regency, Gianyar Regency, Klungkung Regency, Tabanan Regency, and Denpasar City;
 - h. The Governor of North Sumatera;
 - i. The Governor of East Kalimantan;
 - j. The Governor of South Kalimantan;
 - k. The Governor of Central Kalimantan;
 - l. The Governor of North Sulawesi;
 - m. The Governor of South Sulawesi;
 - n. The Governor of West Nusa Tenggara;
 - o. The Governor of East Nusa Tenggara;
 - p. The Governor of Aceh;
 - q. The Governor of Riau;
 - r. The Governor of South Sumatera;
 - s. The Governor of North Kalimantan;
 - t. The Governor of Papua;
 - u. The Governor of West Sumatera;
 - v. The Governor of Jambi;
 - w. The Governor of Lampung;
 - x. The Governor of West Kalimantan;
 - y. The Governor of Bangka Belitung Islands;
 - z. The Governor of Riau Islands;
 - aa. The Governor of Bengkulu;
 - bb. The Governor of Central Sulawesi;
 - cc. The Governor of Southeast Sulawesi; and
 - dd. The Governor of West Papua,

to regulate the micro-based PPKM, hereinafter referred to as Micro PPKM to the Neighborhood Unit (*Rukun Tetangga* or “RT”)/ Neighborhood Community (*Rukun Warga* or “RW”) level that has the potential to cause the transmission of COVID-19. The Governors of the Provinces as referred to in letter a to letter dd **may determine and add priority limitation territories in**

their respective Regencies/Cities in accordance with regional conditions and considering the scope of the application of limitation.

- SECOND : Micro PPKM as referred to in the FIRST Dictum is conducted by considering the zoning criteria for area control up to the RT level with criteria as follows:
- a. Green Zone with the criteria that there is no COVID-19 cases in one RT, therefore the control scenario is conducted with active surveillance, all suspects are tested and case monitoring shall still be carried out regularly and periodically;
 - b. Yellow Zone with the criteria that if there is 1 (one) up to two (2) households with confirmed positive cases within one RT for the past 7 (seven) days, therefore the control scenario is to find the suspect cases and trace of close contact, then conducting independent isolation for positive patients and close contact under strict surveillance;
 - c. Orange Zone with the criteria that if there are 3 (three) up to 5 (five) households with confirmed positive cases within one RT for the past 7 (seven) days, therefore the control scenario is to find suspect cases and close contact tracing, then conducting self-isolation for positive patients and close contact under strict surveillance, as well as closing houses of worship, children's playground, and other public places except for essential sectors; and
 - d. Red Zone with the criteria if there are more than 5 (five) households confirmed positive cases within one RT for the past 7 (seven) days, therefore the control scenario is the implementation of PPKM at the RT level which includes:
 1. finding suspect cases and close contact tracing;
 2. conducting independent/centered isolation with strict surveillance;
 3. closing houses of worship, children's playground, and other public places except for essential sectors;
 4. prohibiting crowds of more than 3 (three) people;
 5. limiting entry and exit to the RT area until a maximum of 20.00 WIB; and
 6. eliminating social community activities in the RT

premises that create crowds and have the potential to cause transmission,
further regulations on matters as referred to in letter a to letter d shall be determined by the National COVID-19 Handling Task Force.

THIRD : Micro PPKM shall be conducted through coordination between all involved parties, starting from the Head of the RT/RW, Head of the Village/Sub-District, Community Protection Unit (*Satuan Perlindungan Masyarakat* or “Satlinmas”), Non-Commissioned Village Guardian (*Bintara Pembina Desa* or “Babinsa”), Bhayangkara Guardian of Community Security and Order (*Bhayangkara Pembina Keamanan dan Ketertiban Masyarakat* or “Bhabinkamtibmas”), Civil Service Police Unit (*Satuan Polisi Pamong Praja* or “Satpol PP”), Family Welfare Empowerment Team (*Tim Penggerak Pemberdayaan Kesejahteraan Keluarga* or “TP PKK”), Integrated Service Post (*Pos Pelayanan Terpadu* or “Posyandu”), *Dasawisma*, Public Figures, Religious Leaders, Traditional Leaders, Youth Leaders, Informants, Companion, Health Workers, and Youth Organizations as well as other volunteers.

FOURTH : The mechanism of coordination, surveillance, and evaluation of the implementation of Micro PPKM is done by:

- a. forming Posko at the Village and Sub-District level for territories that have not yet formed Posko and for territories that have already formed Posko to optimize its role and function;
- b. for supervision and report of Posko at the Village and Sub-District level to form Posko at the District level for territories that have not formed Posko at the District level and for territories that have already formed Posko at the District level to optimize its role and function; and
- c. implementation as referred to in letter a, specifically for Posko at the Village level may determine or make changes to the regulation in the form of village regulations, head of village regulations, and head of village decrees.

- FIFTH : Posko at the Village and Sub-District level as referred to in the FOURTH Dictum is the institution formed to become the Posko for COVID-19 handling at the Village and Sub-District level that has four functions:
- a. prevention;
 - b. handling;
 - c. guidance; and
 - d. support for the implementation of the handling of COVID-19 at the Village and Sub-District level.
- SIXTH : In carrying out functions as referred to in the FIFTH Dictum, Posko at the Village and Sub-District level coordinates with the COVID-19 Task Force Unit at the District, Regency/City, Province, the Indonesian National Army (*Tentara Nasional Indonesia* or “TNI”), the National Police (*Kepolisian Negara Republik Indonesia* or “POLRI”), and conveyed by the National COVID-19 Task Force, Ministry of Health, and Ministry of Home Affairs.
- SEVENTH : Financing needs in the implementation of Posko at the Village and Sub-District level are charged to the budget of each agents of the Governmental elements in accordance with the primary needs as follows:
- a. the needs at the Village level are borne by the Village Budget and may be supported by the source of income from other villages through Village Revenue and Expenditure Budget (*Anggaran Pendapatan dan Belanja Desa* or “APB Desa”);
 - b. the needs at the Sub-District level are borne by the Regional Revenues and Expenditures Budget (*Anggaran Pendapatan Belanja Daerah* or “APBD”) of the Regency/City;
 - c. the needs related to Babinsa/Bhabinkamtibmas are borne by the budget of TNI/POLRI;
 - d. the needs related to strengthening of testing, tracing and treatment are borne by the Budget of the Ministry of Health or the National Disaster Management Agency, APBD of the Province/Regency/City; and
 - e. the needs relating to the basic living needs are borne by

the Budget of the Logistics Affairs Board (*Badan Urusan Logistik* or “BULOG”)/ Ministry of State-Owned Enterprises (*Badan Usaha Milik Negara* or “BUMN”), Ministry of Social Affairs, Ministry of Industry, and Ministry of Finance as well as APBD of the Province/Regency/City.

EIGHT : Posko at the Village level is chaired by the Head of the Village in which its implementation is assisted by Village Apparatus, Village Correctional Institution (*Lembaga Pemasyarakatan Desa* or “LKD”), Village Customary Institution (*Lembaga Adat Desa* or “LAD”), Community Empowerment Institution (*Lembaga Pemberdayaan Masyarakat* or “LPM”) and other Village Partners and Posko at the Sub-District level is chaired by the Head of the Sub-District in which the implementation is assisted by Sub-District Officials, and to each Posko, either at the Village and Sub-District level are also assisted by Satlinmas, Babinsa, Bhabinkamtibmas, and Public Figures.

NINTH : Micro PPKM is done simultaneously with Regency/City PPKM, which consists of:

- a. limiting the workplace/office by implementing Work From Home (WFH) by 50% (fifty percent) and Work From Office (WFO) by 50% (fifty percent) with more stringent enforcement of health protocols;
- b. conducting online and offline or face-to-face teaching and learning activities, for higher universities/academies are opened in stages with pilot projects as determined by Regional Regulations (*Peraturan Daerah* or “Perda”) or Head of Regional Regulations (*Peraturan Kepala Daerah* or “Perkada”), with more stringent implementation of health protocols;
- c. for essential sectors such as, health, foodstuffs, food, beverages, energy, communication and information technology, finance, banking, payment system, capital market, logistics, hospitality, construction, strategic industry, basic services, public utilities, and industries determined as national vital objects and certain objects, daily needs related to the basic needs of the community may still operate 100% (one hundred percent) with

- regulating operating hours, capacity, and more stringent implementation of health protocols;
- d. regulating the implementation of limitations of:
 - 1. restaurant activities (dine-in by 50% (fifty percent)) and for food services via delivery/take-out are still permitted in accordance with restaurant operating hours with more stringent implementation of health protocols; and
 - 2. restriction of operating hours for shopping centers/malls until 21.00 Hour with more stringent implementation of health protocols,
 - e. allowing construction activities to operate 100% (one hundred percent) with more stringent implementation of health protocols;
 - f. allowing places of worship to be implemented with a capacity limitation arrangement of 50% (fifty percent) with more stringent implementation of health protocols;
 - g. public facility activities are allowed to open, with a maximum capacity limitation of 50% (fifty percent) in which its regulation shall be stipulated by a Perda or Perkada;
 - h. artistic, social, and cultural activities that may create crowds are allowed to open for a maximum of 25% (twenty five percent) capacity with more stringent implementation of health protocols; and
 - i. regulating capacity and operating hours for public transportations.

- TENTH : The scope of implementation of these limitations shall include Provinces and Regencies/Cities which fulfill the following elements:
- a. the mortality rate is above the national average mortality rate;
 - b. the recovery rate is below the national average recovery rate;
 - c. the active case rate is above the national average active case rate;
 - d. the Bed Occupancy Ratio (BOR) for Intensive Care Unit (ICU) and isolation rooms are above 70% (seventy

- percent); and
- e. the positivity rate is above 5% (five percent).

- ELEVENTH : The arrangement of the implementation of limitation shall include all Villages and Sub-Districts at Regencies/Cities that have been determined as priority limitation territories as referred to in the FIRST Dictum.
- TWELFTH : The arrangement of the implementation of limitation shall be carried out in the Provinces that becomes priority territories, with the consideration that all Provinces in the region fulfill one or more elements of the 5 (five) parameters as stated in the TENTH Dictum and the Governor as referred to in the FIRST Dictum may determine other Regencies/Cities in their territories, taking into account the five parameters and other considerations to strengthen efforts to control COVID-19.
- THIRTEENTH : Other than Micro PPKM arrangement, for the Government at the Provinces and Regencies/Cities up to the Government at the Villages as well as Sub-Districts to further intensify the discipline of health protocol and health management efforts (distributing masks and using masks properly and correctly, washing hands using soap or hand sanitizer, maintaining distance and avoiding crowds that have the potential to cause transmission), in addition to strengthening tracking capabilities, tracing system and management, improvement of treatment including improving health facilities (beds, Intensive Care Unit (ICU) rooms, and isolation/quarantine areas), coordination between neighboring regions through the Integrated Emergency Response System (*Sistem Penanggulangan Gawat Darurat Terpadu* or “SPGDT”) to redistribute patients and health workers in accordance with respective authorities.
- FOURTEENTH : To prevent the increase of COVID-19 transmission after the Year 2021/1442 Hijriah Eid Al-Fitr, activities of monitoring, controlling, and evaluating as well as the following shall be done:
- a. Governors and Regents/Mayors:
 - 1. to socialize regarding Micro PPKM to the community within

- their area and if there exist a violation, then sanctions in accordance to the provisions of the rules and regulations shall be given;
2. to intensify the enforcement of 5M:
 - a. using masks;
 - b. washing hands;
 - c. maintaining distance;
 - d. avoiding crowds; and
 - e. reducing mobility,as well as strengthening 3T:
 - a. testing;
 - b. tracking; and
 - c. treatment;
 3. to anticipate potential crowds that may happen in the PPKM period in their respective regions, whether related to economic activities, markets, malls and religious activities that may violate the COVID-19 health protocol to be followed with means of anticipating and performing crowd preventions as well as the necessary law enforcements in accordance with the provisions of the rules and regulations;
 4. limitations and restrictions of community activities in public facilities/tourist attractions/parks by implementing the obligations of:
 - a) implementation of screening antigen/genose test for paid facilities/indoor tourist location;
 - b) strict implementation of health protocols in public facilities/outdoor tourist location; and
 - c) for regions in the Orange Zone and Red Zone:
 - 1) prohibiting community activities in public facilities/tourist attractions/parks and further regulations shall be delegated to the Regional Government with the Regional COVID-19 Handling Task Force; and
 - 2) if there exist a violation, law enforcement shall be made in a form of closing the location in accordance to the provisions of the laws and regulations;
 5. together with the Military Area Command Commander-in-Chief (*Panglima Komando Daerah Militer* or "Panglima

- Kodam”) to perform the supervision against the entering of Indonesian Migrant Workers (*Pekerja Migran Indonesia* or “PMI”) through the Provinces of DKI Jakarta, West Java, Central Java, East Java, North Sumatera, West Nusa Tenggara, the Riau Islands, West Kalimantan and North Kalimantan by coordinating with the related Ministry and Agencies (Customs and Immigration);
- b. in which event there exist a community travelling across Provinces/Regencies/Cities without owning the travelling administration document as regulated by the Government after the Year 2021/1442H Eid Al-Fitr, then the Head of Village/Sub-District through the Posko at the Village/Sub-District shall prepare an independent quarantine area for 5x24 hours with a stricter implementation of the health protocol and the community travelling across Province/Regency/City shall be charged with the quarantine cost;
 - c. in which event there exist a community carrying out certain travels as referred to in letter b, then the certain travelling administration document/permission letter issued by the Head of Village/Sub-District with the wet signature/electronic signature and personal identity of the potential traveler shall be shown;
 - d. the implementation Agency in the field of Transport and Satpol PP to perform the strengthening, controlling, and supervising people’s travels in the check point Posko in their respective regions together with the TNI and POLRI in the Holy Month of Ramadhan after the Year 2021/1442H Eid Al-Fitr;
 - e. all Satpol PP, Satlinmas and Regional Disaster Management Body (*Badan Penanggulangan Bencana Daerah* or “BPBD”), as well as the Firefighters to increase their preparedness and active involvement in preventing and solving public activities that may disturb the peace and order of the community, mass crowding in public facilities, entertainment facilities (shopping centers and restaurants), tourist attractions, and religious facilities as well as anticipating the weather conditions with the potential of natural disasters (flood, earthquake, landslide, and volcanic eruptions); and

f. in the field of agriculture and trade to perform intensive means to maintain price stability (mainly food prices), and ensuring the food distribution from and to the sales location/market.

FIFTEENTH : For the Government at the Provinces/Regencies/Cities that will issue a policy in implementing the criteria and terms specifically after the Year 2021/1442 Hijriah Eid Al-Fitr may follow it up in so far it does not contradict with the regulations/guidelines issued by the related Ministry/Agency and the COVID-19 Handling Task Force.

SIXTEENTH : Provision of the budget for the implementation of Micro PPKM policy may be implemented through amendment to the Regional Head Regulations concerning the Elaboration of the APBD for the 2021 Fiscal Year and reported to the Head of People's Legislative Regional Council (*Dewan Perwakilan Rakyat* or "DPRD"), for later to be budgeted in the Regional Regulation regarding the APBD Amendment for the 2021 Fiscal Year or accommodated in the Budget Realization Report (*Laporan Realisasi Anggaran* or "LRA") for Regional Governments that do not make amendments to the APBD for the 2021 Fiscal Year.

SEVENTEENTH : The implementation of Micro PPKM is extended from **May 18, 2021** until **May 31, 2021**, and taking into account the expiration of the limitation validity period based on the achievement of targets on the five parameters for 18 (eighteen) consecutive weeks, therefore the heads of regions are required to carry out monitoring and coordination meetings with all relevant stakeholders periodically.

EIGHTEENTH : To:

- a. the Governors and Regents/Mayors as referred to in the FIRST Dictum based on the COVID-19 integrated recording and reporting system for the National COVID-19 Handling Task-Force to provide a report to the Minister of Home Affairs that at least contains the following:
 1. the implementation of Micro PPKM;
 2. the formation of Posko at the Village and Sub-

- District level to control the spread of COVID-19; and
3. the carrying out of the functions of Posko at the Village and Sub-District level to control the spread of COVID-19,
 - b. the Governors and Regents/Mayors in regions that are not included in the implementation of limitations regulation as referred to in the FIRST Dictum, to continue to strengthen and improve the socialization and law enforcement against violations of the COVID-19 health protocols.

NINETEENTH : This Ministerial Instruction shall come into force on May 18, 2021 and when this Ministerial Instruction comes into force, then the Minister of Home Affairs Instruction Number 10 of 2021 dated May 3, 2021 concerning the Extension of the Implementation of Micro-Based Restrictions for Micro-Based Community Activities and Optimizing the Corona Virus Disease 2019 Handling Post at the Village and Sub-District Level to Control the Spread of the Corona Virus Disease 2019, shall be revoked and declared invalid.

Issued in Jakarta
On May 17, 2021
MINISTER OF HOME AFFAIRS,

signed

MUHAMMAD TITO KARNAVIAN

Copies to:

1. President of the Republic of Indonesia;
2. Vice President of the Republic of Indonesia;
3. Coordinating Minister for Political, Legal and Security Affairs of the Republic of Indonesia;
4. Coordinating Minister for Economic Affairs of the Republic of Indonesia;
5. Coordinating Minister for Human Development and Culture of the Republic of Indonesia;

6. Coordinating Minister for Maritime Affairs and Investment of the Republic of Indonesia;
7. Minister of State Secretary of the Republic of Indonesia;
8. Minister of Finance of the Republic of Indonesia;
9. Minister of Health of the Republic of Indonesia;
10. Minister of Villages, Development of Disadvantaged Regions and Transmigration of the Republic of Indonesia;
11. Minister of Trade of the Republic of Indonesia;
12. Minister of Industry of the Republic of Indonesia;
13. Minister of State-Owned Enterprises of the Republic of Indonesia;
14. Minister of Social Affairs of the Republic of Indonesia;
15. Cabinet Secretary of the Republic of Indonesia;
16. Commander-in-Chief of the Indonesian Armed Forces;
17. Chief of the Police Force of the Republic of Indonesia;
18. Head of the National Disaster Management Agency of the Republic of Indonesia;
19. President Director of the Public Company of the Logistics Affairs Board;
20. Chairman of the Provincial People's Representative Council; and
21. Chairman of the Regency / City Regional People's Representative Council.

True copy,
Head of Legal Bureau,

(Signed and Stamped)

R. Gani Muhamad S.H. M.AP
Junior Administrator (IV / c)
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