

MINISTER OF HOME AFFAIRS OF THE REPUBLIC OF INDONESIA

**INSTRUCTION OF THE MINISTER OF HOME AFFAIRS NUMBER 15 OF 2021
REGARDING
THE IMPLEMENTATION OF CORONA VIRUS DISEASE 2019 EMERGENCY RESTRICTIONS
ON PUBLIC ACTIVITIES IN JAVA AND BALI**

MINISTER OF HOME AFFAIRS,

Following the direction of the President of the Republic of Indonesia who instructed to implement the Implementation of Corona Virus Disease (COVID-19) Emergency Restrictions on Community Activities (“**PPKM**”) in Java and Bali in accordance with the criteria of the pandemic situation level based on assessment and to complete the implementation of the Instruction of the Minister of Home Affairs regarding Micro-Based Restrictions on Community Activities and optimize the COVID-19 Handling Command Posts at the Village and Sub-District level to Control the Spread of COVID-19, in connection with the foregoing, it is instructed:

- To : 1. Governors; and
2. Regents/Mayors,
- To :
FIRST : Specifically To:
- a. The Governor of DKI Jakarta for Regencies/Cities with level 4 (four) criteria namely the Administrative Regency of Kepulauan Seribu, Administrative City of West Jakarta, Administrative City of East Jakarta, Administrative City of South Jakarta, Administrative City of North Jakarta and Administrative City of Central Jakarta,
 - b. The Governor of Banten and Regents/Mayors of Regencies/Cities with the following criteria:
 - 1) level 3 (three) namely Regency of Tangerang, Regency of Serang, Regency of Lebak, City of Cilegon; and
 - 2) level 4 (four) namely City of South Tangerang, City of Tangerang and City of Serang,
 - c. The Governor of West Java and Regents/Mayors of Regencies/Cities with the following criteria:
 - 1) level 3 (three) namely Regency of Sumedang, Regency of Sukabumi, Regency of Subang, Regency of Pangandaran, Regency of Majalengka, Regency of Kuningan, Regency of Indramayu, Regency of Garut, Regency of Cirebon, Regency of

- Cianjur, Regency of Ciamis, Regency of Bogor, Regency of West Bandung, Regency of Bandung; and
- 2) level 4 (four) namely Regency of Purwakarta, Regency of Karawang, Regency of Bekasi, City of Sukabumi, City of Depok, City of Cirebon, City of Cimahi, City of Bogor, City of Bekasi, City of Banjar, City of Bandung and City of Tasikmalaya,
- d. The Governor of Central Java and Regents/Mayors of Regencies/Cities with the following criteria:
- 1) level 3 (three) namely Regency of Wonosobo, Regency of Wonogiri, Regency of Temanggung, Regency of Tegal, Regency of Sragen, Regency of Semarang, Regency of Purworejo, Regency of Purbalingga, Regency of Pemalang, Regency of Pekalongan, Regency of Magelang, Regency of Kendal, Regency of Karanganyar, Regency of Jepara, Regency of Demak, Regency of Cilacap, Regency of Brebes, Regency of Boyolali, Regency of Blora, Regency of Batang, Regency of Banjarnegara, City of Pekalongan; and
 - 2) level 4 (four) namely Regency of Sukoharjo, Regency of Rembang, Regency of Pati, Regency of Kudus, Regency of Klaten, Regency of Kebumen, Regency of Grobogan, Regency of Banyumas, City of Tegal, City of Surakarta, City of Semarang, City of Salatiga and City of Magelang,
- e. The Governor of the Special Region of Yogyakarta and Regents/Mayors for Regent/City of Regencies/Cities with the following criteria:
- 1) level 3 (three) namely Regency of Kulonprogo, Regency of Gunungkidul; and
 - 2) level 4 (four) namely Regency of Sleman, Regency of Bantul and City of Yogyakarta,
- f. The Governor of East Java and Regents/Mayors for Regencies/Cities with the following criteria:
- 1) level 3 (three) namely Regency of Tuban, Regency of Trenggalek, Regency of Situbondo, Regency of Sampang, Regency of Ponorogo, Regency of Pasuruan, Regency of Pamekasan, Regency of Pacitan, Regency of Ngawi, Regency of Nganjuk, Regency of Mojokerto, Regency of Malang, Regency of Magetan, Regency of Lumajang, Regency of Kediri, Regency of Jombang, Regency of Jember, Regency of Bondowoso, Regency of Bojonegoro, Regency of Blitar, Regency of

- Banyuwangi, Regency of Bangkalan, Regency of Sumenep, Regency of Probolinggo, City of Probolinggo, City of Pasuruan; and
- 2) level 4 (four) namely Regency of Tulungagung, Regency of Sidoarjo, Regency of Madiun, Regency of Lamongan, Regency of Gresik, City of Surabaya, City of Mojokerto, City of Malang, City of Madiun, City of Kediri, City of Blitar and City of Batu.
- g. The Governor of Bali and Regents/Mayors for Regencies/Cities with level 3 (three) criteria namely Regency of Jembrana, Regency of Buleleng, Regency of Badung, Regency of Gianyar, Regency of Klungkung, Regency of Bali and City of Denpasar.
- SECOND** : The regional level determination as referred to in the FIRST Dictum shall be guided by the Indicators of Adjustment of Public Health Efforts and Social Restrictions in the Handling the COVID-19 Pandemic stipulated by the Minister of Health.
- THIRD** : COVID-19 Emergency PPKM for Regencies and Cities in Java and Bali with level 3 (three) and level 4 (four) criteria as referred to in the FIRST Dictum shall be carried out by implementing the following activities:
- a. implementation of teaching and learning activities (Schools, Universities, Academies, Places of Education/Training shall be conducted online;
 - b. implementation of activities in the non-essential sectors shall be enforced with 100% (one hundred percent) Work From Home (WFH);
 - c. implementation of activities in the following sectors:
 - 1) essential such as finance and banking, capital markets, payment systems, information and communication technology, non-COVID-19 quarantine handling hotels, export orientation industry shall be enforced with 50% (fifty percent) maximum Work From Office (WFO) staff with strict health protocols;
 - 2) essential in the government sector that provides public services which implementation cannot be delayed shall be enforced with 25% (twenty-five percent) maximum WFO staff with strict health protocols;
 - 3) critical sectors such as energy, health, security, logistics and transportation, food and beverage industry and its support, petrochemicals, cement, national vital objects, disaster management, national strategic projects, construction, basic utilities (electricity and water), as well as the industry to fulfill the

- daily basic necessities of people may implement 100% (one hundred percent) maximum Work From Office (WFO) staff with strict health protocols;
- 4) for supermarkets, traditional markets, convenience stores and grocery stores that sell daily necessities, operating hours are limited until 20:00 local time with a visitor capacity of 50% (fifty percent); and
 - 5) pharmacies and drugstores may be open for 24 hours,
- d. implementation of dining/drinking activities in public places (food stalls, restaurants, cafes, street vendors, hawker stalls) both those located in separate locations and those located in shopping centers/malls shall only accept delivery/take away and shall not accept dine-in;
 - e. activities in shopping centers/malls/trade centers shall be temporarily closed except for access to restaurants, supermarkets, and grocery stores, which may be allowed with due regard to the provisions in the THIRD dictum points c.3 and d;
 - f. implementation of construction activities (construction sites and project sites) may operate 100% (one hundred percent) by applying stricter health protocols;
 - g. places of worship (Mosques, Prayer Rooms, Churches, Temples (*Pura*), Viharas and Temples (*Klenteng*) as well as other public places that function as places of worship) shall be temporarily closed;
 - h. public facilities (public areas, public parks, public attractions and other public areas) shall be temporarily closed;
 - i. arts, cultural, sports and social activities (art locations, culture, sports facilities and social activities that can cause crowds and masses) shall be temporarily closed;
 - j. public transportation (public transport, mass transportation, taxis (conventional and *online*) and rental vehicles) shall be enforced with a maximum capacity arrangement of 70% (seventy percent) by applying stricter health protocols;
 - k. wedding receptions may be attended by a maximum of 30 (thirty) people by applying stricter health protocols and do not implement dine-in at the reception, the provision of food is only allowed in closed containers and to take home;
 - l. domestic travelers using private cars, motorcycles and long-distance public transport (airplanes, buses, ships and trains) must:

- 1) present their vaccination cards (minimum of first dose of the vaccine);
 - 2) present a D-2 PCR results for airplanes, as well as (D-1) Antigen results, for private cars, motorcycles, buses, trains and ships;
 - 3) the provisions referred to in number 1) and number 2) only applies for arrivals and departures to and from Java and Bali and do not apply to transportation within the agglomeration area as an example for the Jabodetabek area; and
 - 4) for drivers of logistics vehicles and other transport of goods are excluded from the provision of having a vaccine card.
- m. To wear the masks correctly and consistently when carrying out activities outside the house and not allowed to use face shields without the use of masks; and
- n. implementation of Micro PPKM in Neighborhood Units/Community Units that have been classified as Red Zones shall remain in force.
- FOURTH** : The Governor is authorized to transfer the allocation of vaccine needs from Regencies and Cities that have excess vaccine allocation to Regencies and Cities that lack vaccine allocation.
- FIFTH** : Governors, Regents and Mayors shall prohibit any form of activity/action that can cause crowds.
- SIXTH** : Governors, Regents and Mayors are fully supported by the Indonesian National Army, Police Force of the Republic of Indonesia and Public Prosecutors in coordinating and supervising the implementation of Covid-19 Emergency PPKM.
- SEVENTH** : Carrying out the tightening of activities and education with the following principles:
- a. COVID-19 is most contagious in closed conditions, long meetings (more than 15 minutes), close interactions, crowds, activities with strong breathing such as singing, talking and laughing and not wearing masks such as when eating together;
 - b. proper and consistent use of masks is the minimum health protocol that everyone should implement;
 - c. washing hands with soap or hand sanitizer repeatedly especially after touching objects that others touch (such as door handles or handrails), touching the face area by hand should be avoided;
 - d. better type of mask, will better protect (for example disposable surgical mask is better than cloth mask, and N95 mask is better than surgical mask). Currently, the use of masks as many as 2

- (two) layers is a good choice. Masks should be replaced after use (>4 (more than four) hours);
- e. the implementation of health protocols shall be carried out by taking into account the factors of air ventilation, duration, and distance of interaction, to minimize the risk of transmission in activities;
 - f. distance considerations can be applied as follows:
 - 1) only carry out activities from home, and interact only with people who live in the same household;
 - 2) If you have to leave the house, then you should always try to get a minimum distance of 2 (two) meters in interacting with others. Reduce/avoid contact with others who do not live in the same household; and
 - 3) to socialize various visual instructions in public places related to the prevention and handling of COVID-19,
 - g. duration considerations can be applied as follows:
 - 1) if you have to interact with other people or attend an activity, it must be done for a short duration to reduce the risk of transmission; and
 - 2) in offices and other activity situations, scheduling and rotation can help to reduce the duration of interactions,
 - h. ventilation considerations can be applied as follows:
 - 1) outdoor activities have a much lower risk of transmission than indoors; and
 - 2) rooms should always be aimed to have good air ventilation. Opening the door, windows can be done to reduce the risk of transmission. In the event that the door or window cannot be opened, then air purifiers with High Efficiency Particulate Air (HEPA) filter can be used indoors,
 - i. in conditions of widespread transmission in the community, more stringent interventions by limiting the mobility of the community are significantly necessary;
 - j. strengthening 3T (*testing, tracing, treatment*) needs to be continuously applied:
 - 1) testing needs to be increased in accordance with the weekly positivity rate, with the following terms:

Weekly positivity rate	Number of tests (per 1000 population per week)
<5%	1

>5%-<15%	5
>15%-<25%	10
>25%	15

Testing needs to be continuously increased with a positivity rate target of <10% (ten percent); testing needs to be continuously increased against the suspects, i.e. those with symptoms, as well as close contact. Target on the number of people tested per day for each regency-city shall follow the following table:

PROVINCE	REGENCIES/CITIES	TARGET OF NUMBER OF PEOPLE TESTED DAILY
Bali	Badung	1,524
	Bangli	493
	Buleleng	96
	Gianyar	1,122
	Jembrana	604
	Klungkung	387
	City of Denpasar	2,137
	Karang Asem	902
	Tabanan	968
Banten	City of Cilegon	959
	City of Serang	1,518
	City of Tangerang	4,872
	City of South Tangerang	3,736
	Lebak	2,810
	Serang	3,249
	Tangerang	8,244
	Pandeglang	2,629
DIY	Bantul	2,251
	Gunung Kidul	548
	City of Yogyakarta	952
	Kulonprogo	949
	Sleman	2,712
DKI Jakarta	Kepulauan Seribu	55
	City of West Jakarta	5,655

	City of Central Jakarta	1,955
	City of South Jakarta	4,916
	City of East Jakarta	6,292
	City of North Jakarta	3,938
West Java	Bandung	8,087
	West Bandung	3,622
	Bekasi	8,406
	Bogor	13,003
	Ciamis	2,600
	Cianjur	4,992
	Cirebon	4,728
	Garut	5,668
	Indramayu	3,762
	Karawang	5,055
	City of Bandung	5,520
	City of Banjar	404
	City of Bekasi	6,551
	City of Bogor	2,375
	City of Cimahi	1,302
	City of Cirebon	684
	City of Depok	5,336
	City of Sukabumi	707
	City of Tasikmalaya	1,462
	Kuningan	2,347
	Majalengka	2,630
	Pangandaran	869
	Purwakarta	2,049
	Subang	3,400
Sukabumi	5,415	
Sumedang	2,530	
Tasikmalaya	3,862	
Central Java	Banjarnegara	1,985
	Banyumas	3,661
	Batang	1,661
	Blora	1,853
	Boyolali	2,116
	Brebes	3,874

	Cilacap	3,706
	Demak	2,521
	Grobogan	2,958
	Jepara	2,751
	Karanganyar	2,046
	Kebumen	2,560
	Kendal	2,095
	Klaten	2,515
	City of Magelang	261
	City of Pekalongan	664
	City of Salatiga	424
	City of Semarang	3,984
	City of Surakarta	1,112
	City of Tegal	535
	Kudus	1,896
	Magelang	2,793
	Pati	2,705
	Pekalongan	1,933
	Pemalang	1,856
	Purbalingga	2,024
	Purworejo	1,535
	Rembang	1,378
	Semarang	2,299
	Sragen	1,905
	Sukoharjo	1,925
	Tegal	3,078
	Temanggung	1,670
	Wonogiri	2,050
	Wonosobo	1,695
East Java	Bangkalan	2,150
	Banyuwangi	2,318
	Blitar	2,502
	Bojonegoro	1,793
	Bondowoso	1,677
	Gresik	2,877
	Jember	3,531
	Jombang	1,820

	Kediri	2,267
	City of Batu	453
	City of Blitar	308
	City of Kediri	624
	City of Madiun	381
	City of Malang	1,886
	City of Mojokerto	281
	City of Pasuruan	436
	City of Probolinggo	345
	City of Surabaya	6,254
	Lamongan	2,581
	Lumajang	748
	Madiun	1,469
	Magetan	1,363
	Malang	5,651
	Mojokerto	2,436
	Nganjuk	2,272
	Ngawi	1,801
	Pacitan	1,194
	Pamekasan	1,925
	Pasuruan	3,536
	Ponorogo	1,880
	Sampang	2,145
	Sidoarjo	4,975
	Situbondo	1,477
	Trenggalek	999
	Tuban	2,533
	Tulungagung	1,497
	Probolinggo	1,689
	Sumenep	2,350
Total		324,283

- 2) tracing needs to be done until it reaches more than 15 close contacts per confirmation case. Quarantine needs to be carried out on those identified as close contacts. Once identified as close contact, it should be checked immediately (*entry-test*) and quarantine needs to be carried out. If the test result is positive, then isolation is necessary. If

the test result is negative, then it is necessary to continue the quarantine. On the 5th day of quarantine, it is necessary conduct an exit-test to see if the virus is detected after /during the incubation period. If it is negative, then the patient is considered to have completed the quarantine; and

3) treatment needs to be done comprehensively according to the severity of the symptoms. Only moderate, severe, and critically symptomatic patients need to be hospitalized. Isolation needs to be done strictly to prevent transmission,

k. efforts to accelerate vaccination must continue to protect as many people as possible and these efforts are made to reduce the rate of transmission and put the safety of those who are vulnerable to death (such as the elderly, people with comorbid) given the limited health capacity and long-term impact of COVID-19 infection.

EIGHT : Governors, Regents and Mayors to:

a. accelerate the process of distributing social assistance and social safety net sourced from the Regional Revenues and Expenditures Budget (*Anggaran Pembelanjaan dan Belanja Daerah – “APBD”*), if there is a need for additional funding for budgeting and distribution of social assistance and social safety net in support of the implementation of COVID-19 Emergency PPKM:

1) rationalization and/or reallocation of budgets from less priority programs/activities in the social assistance budget and social safety net;

2) rationalization and/or reallocation procedures for the need for additional funding for budgeting and distribution of social assistance/social safety net in support of the implementation of COVID-19 Emergency PPKM shall be guided by Article 4 and Article 5 of Regulation of the Minister of Home Affairs Number 20 of 2020 concerning Acceleration of the Handling of Corona Virus Disease 2019 within the Regional Government Environment and Article 3 to Article 6 of Regulation of the Minister of Home Affairs Number 39 of 2020 regarding the Prioritization of the Use of Budget Allocation for Certain Activities, Changes in Allocation and Use of Regional Revenue and Expenditure Budgets;

- 3) on the acceleration of the distribution and implementation of Village Fund - Direct Cash Assistance (*Bantuan Langsung Tunai - Dana Desa* – “**BLT-DD**”):
 - a) Regents/Mayors to accelerate the evaluation of Village Revenue and Expenditure Budget (*Anggaran Pendapatan dan Belanja Desa* – “**APBDesa**”) for Villages that have not stipulated Village Regulations on APBDesa, ratification of Human Development Cadre (*Kader Pembangunan Manusia* – “**KPM**”) data by the Regional government, recording of KPM Data of BLT-DD recipients on State Budget Treasury System Online Monitoring (*Online Monitoring Sistem Perbendaharaan Anggaran Negara* – Om-SPAN) in accordance with the provisions of the laws and regulations; and
 - b) Heads of Village to record and determine the KPM, and follow up with the implementation of BLT-DD in accordance with the provisions of the laws and regulations,
- b. to synchronize social assistance coming from the center with social assistance sourced from APBD.

- NINTH** : Funding for the Implementation of Emergency PPKM due to the COVID-19 Pandemic sourced from APBD:
- a. in the implementation of Emergency PPKM due to the COVID-19 Pandemic, the Regional Government can make expenditures for which the budget are not yet available, which shall be further proposed in the draft amendment to the APBD;
 - b. expenditure as referred to in letter a shall be done by direct charge on Unexpected Expenditure (*Belanja Tidak Terduga* – “**BTT**”);
 - c. in the event that the BTT is insufficient, the Regional Government shall reschedule the achievements of the programs and activities for the mainstreaming of the use of budget allocations for certain activities and/or changes in budget allocations and to utilize the cash available through amendment to the regulation of the regional head regarding APBD, and notifying the chair of the Regional People's Representative Council. The results of budget allocation rescheduling the achievements of the program and activities shall diverted for unexpected expenditures; and

- d. procedures for the use of BTT in the framework of the implementation of Emergency PPKM due to COVID-19 Pandemic sourced from APBD shall be guided by the Regulation of the Minister of Home Affairs Number 39 of 2020.
- TENTH : a. In the event that the Governors, Regents and Mayors do not implement the provisions as referred to in this Ministerial Instruction, administrative sanctions shall be imposed in the form of a two consecutive written warnings to temporary dismissal as stipulated in Article 68 paragraph (1) and paragraph (2) of Law Number 23 of 2014 regarding Regional Government;
- b. For Business Actors, Restaurants, Shopping Centers, Public Transportation as referred to in the THIRD Dictum letter c, letter d, letter e, and letter j that do not implement the provisions as stipulated in this Instruction shall be subject to administrative sanctions until the closure of the business in accordance with the provisions of the laws and regulations; and
- c. Every person may be subject to sanction for those who violate in order to control infectious disease outbreaks based on:
- 1) Law Number 4 of 1984 regarding Infectious Disease Outbreaks;
 - 2) Law Number 6 of 2018 regarding Health Quarantine; and
 - 3) regional regulations, regional head regulations; and
 - 4) other relevant laws and regulations.
- ELEVENTH : Regencies and Cities that are not included as referred to in the FIRST Dictum shall continue to implement the Instruction of the Minister of Home Affairs that stipulates Micro-Based PPKM and Optimizes COVID-19 Handling Command Posts at the Village and Sub-District Level to Control the Spread of COVID-19.
- TWELFTH : Matters that have not been stipulated in this Ministerial Instruction, to the extent related to COVID-19 Emergency Micro-Based PPKM in Regencies and Cities in Java and Bali shall remain guided by the Instruction of the Minister of Home Affairs on the Micro-Based Restriction on Community Activities and Optimizing Handling Command Posts for COVID-19 at the Village and Sub-District Level to Control the Spread of COVID-19.
- THIRTEENTH : This Ministerial Instruction is effective from July 3, 2021 to July 20, 2021.

Stipulated in Jakarta
on July 2, 2021
THE MINISTER OF HOME AFFAIRS,

signed

MUHAMMAD TITO KARNAVIAN

Copied to:

1. President of the Republic of Indonesia;
2. Vice President of the Republic of Indonesia;
3. Coordinating Minister for Legal Politics and Security;
4. Coordinating Minister for Economic Affairs;
5. Coordinating Minister for Human Development and Culture;
6. Coordinating Minister for Maritime Affairs and Investment;
7. Secretary of State;
8. Minister of Finance;
9. Minister of Education, Culture, Research and Technology;
10. Minister of Health;
11. Minister of Villages, Development of Disadvantaged Regions and Transmigration;
12. Minister of Trade;
13. Minister of Industry;
14. Minister of State-Owned Enterprises;
15. Minister of Social Affairs;
16. Cabinet Secretary;
17. Commander of the Indonesian National Army;
18. Head of the National Police of the Republic of Indonesia;
19. Head of the National Disaster Management Agency;
20. President Director of General Company Logistics Affairs Agency;
21. Chair of the Provincial People's Representative Council; and
22. Chair of the Regional People's Representative Council of the Regencies / City.

The copy is true to the original,
Head of Legal Bureau

[signed and stamped]

R. Gani Muhamad, S.H., M.H.

SSEK Translation
July 4, 2021



Junior Administrator (IV / c)
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