

**COVID-19 HANDLING TASK FORCE**

**CIRCULAR LETTER**

**NUMBER 9 OF 2022**

**REGARDING**

**HEALTH PROTOCOLS FOR INTERNATIONAL TRAVELS DURING THE CORONA VIRUS  
DISEASE 2019 (COVID-19) PANDEMIC**

**A. Background**

1. Whereas in order to further follow the development of the situation of the spread of the SARS-CoV-2 virus in various countries across the world and the results of cross-sectoral evaluations, it is necessary to adjust the control mechanism for foreign travel agents.
2. Whereas based on the considerations as referred to in number 1, it is necessary to stipulate a Circular Letter regarding Health Protocols for International Travels during the Corona Virus Disease 2019 (Covid-19) Pandemic.

**B. Purpose and Objective**

The purpose of this Circular Letter is to implement health protocols for international trace; during the Covid-19 pandemic. The purpose of this Circular Letter is to prevent an increase in the transmission of Covid-19.

**C. Scope**

The scope of this Circular Letter is Health Protocol for International Travelers.

**D. Legal Basis**

1. Law Number 4 of 1984 regarding Outbreak of Communicable Disease;
2. Law Number 24 of 2007 regarding Disaster Management;
3. Law Number 6 of 2011 regarding Immigration;
4. Law Number 6 of 2018 regarding Health Quarantine;

5. Government Regulation Number 21 of 2008 regarding Implementation of Disaster Management;
6. Government Regulation Number 21 of 2020 regarding Large Scale Social Restriction to Accelerate the Handling of the Corona Virus Disease 2019 (Covid-19);
7. Presidential Regulation Number 1 of 2019 regarding National Disaster Management Agency, as amended by Presidential Regulation Number 29 of 2021 regarding Amendments to Presidential Regulation Number 1 of 2019 regarding National Disaster Management Agency;
8. Presidential Regulation Number 82 of 2020 regarding Committee of the Handling of the Corona Virus Disease 2019 (Covid-19) and National Economic Recovery, as amended by Presidential Regulation Number 108 of 2020 regarding Amendment of the Presidential Regulation of Number 82 of 2020 regarding the Committee of the Handling of the Corona Virus Disease 2019 (Covid-19) and National Economic Recovery;
9. Presidential Decree Number 11 of 2020 regarding the Stipulation of the Corona Virus Disease 2019 (Covid-19) Public Health Emergency;
10. Presidential Decree Number 12 of 2020 regarding the Stipulation of the Non-Natural Disaster of the Spread of the Corona Virus Disease 2019 (Covid-19) as a National Disaster;
11. Presidential Decree Number 24 of 2021 regarding Determination of the Factual Status of the Corona Virus Disease 2019 (Covid-19) Pandemic in Indonesia;
12. Resolutions of the Limited Cabinet Meeting on February 27, 2022.

#### **E. Definition**

1. International Travelers (*Pelaku Perjalanan Luar Negeri*, hereinafter abbreviated as “**PPLN**”), is Indonesian citizen (*Warga Negara Indonesia* or “**WNI**”)/Foreign citizen (*Warga Negara Asing* or “**WNA**”) who has travelled from abroad in the last 14 days.
2. Reverse-Transcriptase Polymerase Chain Reaction, hereinafter referred to as RT-PCR, is a type of diagnostic test that detects viral genetic material originating from

certain samples, such as the nasopharyngeal/oropharyngeal swab test, using reverse-transcriptase enzymes and polymerase chain reactions.

3. Quarantine is an effort to temporarily separate healthy people or people who have been exposed to Covid-19 (either from a history of contact or a history of traveling to areas where community transmission has occurred) even though they have not shown any symptoms or are currently in the incubation period, which aims to ensure that there are no symptoms and prevent possible spread to people around.
4. Isolation is an effort to temporarily separate someone who is sick and requires Covid-19 treatment or someone who is confirmed to have Covid-19 based on diagnostic results, from healthy people with the aim of reducing the risk of transmission.
5. Health insurance is proof of ownership of insurance to the insured to replace any costs for handling Covid-19 which includes costs for treatment, surgery, and medicines.
6. Vaccine certificate is a physical document or digital proof that a series of vaccinations has been received.
7. Community transmission is a condition of high transmission detected between residents in an area whose source of transmission can come from within and/or outside the area.
8. Centralized quarantine is quarantine activities for PPLN who are concentrated in one quarantine accommodation, either in government quarantine locations or hotels.
9. Self-quarantine is a quarantine activity for PPLN carried out at their respective residence or other quarantine accommodation places other than the centralized quarantine location.
10. PPLN of honourable persons are former heads of state of a government of a country.
11. PPLN of distinguished persons are individuals who hold positions of high social and economic value in the eyes of the international community, such as: Nobel laureates, global religious leaders, global community, leaders and global economic figures.
12. PPLN under 18 years old and need special protection are children who are in an emergency situation; children in conflict with the law; children from minority and isolated groups; economically and/or sexually exploited children; children who are

victims of abuse of narcotics, alcohol, psychotropic substances, and other addictive substances; children who are victims of pornography; children with HIV/AIDS; child victims of abduction, sale, and/or trafficking, child victims of physical and/or psychological violence; child victims of sexual crimes; child victims of terrorist networks; children with disabilities; child victims of abuse and neglect; children with deviant social behaviour; and children who are victims of stigmatization from labelling related to their parents' condition.

13. Dispensation is a decision by an authorized government official as a form of approval of the request of the community members which is an exception to a prohibition or order in accordance with the provisions of the legislation.
14. S-Gene Target Failure, hereinafter referred to as SGTF, is a type of test using the molecular detection method or Nucleic Acid Amplification Test (NAAT) which enables seeing the failure of detection of the S gene when other genes are detected as a screening market for variants that have mutation rates spikes (S) high like SARS-CoV-2 variant B. 1.1.529.
15. The bubble system is a travel corridor system that aims to divide participants into different groups (bubbles) by separating participants or someone who has a risk of being exposed to Covid-19 (either from a history of contact or a history of traveling to areas where community transmission has occurred) in public, along with constraint on interaction only to people within the same group (bubble) and the application of quarantine principles to minimize the risk of spreading Covid-19.

## **F. Protocol**

1. PPLN shall enter Indonesian territory through the entry points for international travel as follows:
  - a. Airports:
    - i. Soekarno Hatta, Banten;
    - ii. Juanda, East Java;
    - iii. Ngurah Rai, Bali;
    - iv. Hang Nadim, Riau Islands;

- v. Raja Haji Fisabilillah, Riau Islands;
    - vi. Sam Ratulangi, North Sulawesi; and
    - vii. Zainuddin Abdul Madjid, West Nusa Tenggara.
  - b. Seaports:
    - i. Tanjung Benoa, Bali;
    - ii. Batam, Riau Islands;
    - iii. Tanjung Pinang, Riau Islands;
    - iv. Bintan, Riau Islands; and
    - v. Nunukan, North Kalimantan;
  - c. Cross-Border Posts:
    - i. Aruk, West Kalimantan;
    - ii. Entikong, West Kalimantan; and
    - iii. Motaain, East Nusa Tenggara.
2. PPLN are allowed to enter Indonesia while still following the strict health protocols set by the Government.
3. WNA PPLN can enter Indonesian territory with the following criteria:
  - a. In accordance with the provisions of the Regulation of the Minister of Law and Human Rights regarding the Granting of Immigration Visas and Stay Permits During the Period of Handling the Spread of Corona Virus Disease 2019 and National Economic Recovery;
  - b. In accordance with the agreement scheme (bilateral), such as the Travel Corridor Arrangement (TCA); and/or
  - c. Obtain special consideration/permission in writing from the Ministry/Institutions.
4. PPLN entering Indonesian territory through the entry points for international travel as referred to in numbers 1.a.vii, 1.b.i, 1.b.ii, and 1.b.iv, can only enter Indonesian territory with the mechanism of the bubble system as stipulated in the Circular Letter of the Task Force for Handling Covid-19 regarding the related bubble system.
5. The terms/requirements for entering Indonesian territory through the entry points are as follows:
  - a. comply with the provisions of health protocol set by the Government;

- b. show the card/certificate (physical or digital) of having received the second dose of Covid-19 vaccine at least 14 (fourteen) days before departure as a requirement to enter Indonesia with the following conditions:
  - i. WNI PPLN who have not received the vaccine will be vaccinated at the quarantine place upon arrival in Indonesia after the second RT-PCR examination with a negative result;
  - ii. WNA PPLN who have not received the vaccine will be vaccinated at the quarantine place upon arrival in Indonesia after the second RT-PCR examination with a negative result, with the following conditions:
    - 1) aged 12 – 17 years;
    - 2) holders of diplomatic residence permits and official residence permits; and/or
    - 3) holders of limited stay permit card (*Kartu Izin Tinggal Terbatas* or “**KITAS**”) and permanent residence permit card (*Kartu Izin Tinggal Tetap* or “**KITAP**”).
  - iii. WNA PPLN who are already in Indonesia and will travel, both domestically and internationally, are required to vaccinate through a program or mutual cooperation scheme in accordance with statutory regulations;
  - iv. Card/certificate (physical or digital) of having received the second dose of Covid-19 vaccine is written in English, in addition to the language of the country of origin.
- c. The obligation to show a Covid-19 vaccination card or certificate (physical or digital) as referred to in letter b is excluded for:
  - i. WNA who hold diplomatic visas and service visas related to official/state visits of foreign officials at ministerial level and above and WNA who enter Indonesia under the Travel Corridor Arrangement scheme, according to the principle of reciprocity while still implementing strict health protocols;
  - ii. WNA PPLN who have not been vaccinated and intend to travel domestically and continue with the aim of taking international flights out

of the territory of the Republic of Indonesia as long as they do not leave the airport area during transit waiting for international flight to be followed, with the following requirements:

- 1) has been permitted by the local Port Health Office (*Kantor Kesehatan Pelabuhan* or “**KKP**”) to carry out domestic trips with the aim of being able to continue their flights out of Indonesia; and
  - 2) shows the schedule of flight tickets going out of Indonesia for direct transit from the city of departure to the international airport in the territory of the Republic of Indonesia with the final destination to the destination country.
- iii. PPLN under 18 years of age; and
  - iv. PPLN with special health conditions or comorbid diseases that cause travellers to be unable to receive the vaccine, with the condition that they must attach a doctor’s certificate from the Government Hospital of the country of departure stating that the person concerned has not and/or is unable to take part in the Covid-19 vaccination.
- d. show negative results through the RT-PCR test in the country/region of origin whose samples are taken within a maximum period of 2 x 24 hours before the departure time and attached at the time of the health check or e-HAC International Indonesia;
  - e. in the event that PPLN carry out centralized quarantine with self-financing, they are required to show proof of payment confirmation for booking quarantine accommodation from the accommodation provider while staying in Indonesia;
  - f. upon arrival, RT-PCR re-test are carried out for PPLN and are required to undergo centralized quarantine with the following conditions:
    - i. quarantine for 7 x 24 hours for PPLN who have received the first dose of vaccine;
    - ii. quarantine for 3 x 24 hours for PPLN who have received the second or third dose of vaccine;

- iii. For PPLN under 18 years of age or under 18 years of age and requiring special protection, the duration of quarantine follows the provisions imposed on their parents or caregivers/travel companions.
- g. the quarantine obligations as referred to in letter f are carried out with the following provisions:
  - i. For WNI PPLN, namely Indonesian Migrant Workers (*Pekerja Migran Indonesia*); Students who have completed their studies abroad; Government employees returning from International official trips; or Indonesia Representatives in international competitions or festivals undergo centralized quarantine at the expense of the government in accordance with the Decree of the Head of the COVID-19 Handling Task Force regarding Quarantine Places and RT-PCR Obligations for Indonesian Citizens Traveling Internationally.
  - ii. For WNI PPLN outside the criteria as referred to in number i, shall undergo quarantine in a centralized quarantine accommodation at their own expense; and
  - iii. For WNA PPLN other than the head of the foreign representative undergo quarantine in a centralized quarantine accommodation at their own expense.
- h. quarantine accommodation as referred to in letter g.ii. and letter g.iii. must obtain a recommendation from the Covid-19 Task Force that has met the terms and conditions of the Indonesian Hotel and Restaurant Association for cleanliness, health, safety, and environmental sustainability (CHSE) or the Ministry in charge of health affairs for Jakarta and the surrounding areas or the Provincial Office in charge of health affairs in the regions related to the certification of the Covid-19 health protocol;
- i. in the event that the results of the RT-PCR re-test upon arrival as referred to in the letter f show positive results, follow-up will be carried out with the following provisions:



- i. for PPLN showing positive results without symptoms or experience mild symptoms, they are isolated or treated in isolation hotels or centralized isolation facilities set by the Government; or
  - ii. for PPLN showing positive results with moderate or severe symptoms, and/or with uncontrolled comorbidities, they will be isolated or treated at a Covid-19 referral hospital; and
  - iii. isolation/treatment costs for WNA PPLN are borne independently, while for WNI PPLN it is borne by the Government.
- j. in the event that a WNA PPLN is unable to pay for self-quarantine and/or treatment in a Hospital, then the Sponsor or the Ministry/Institution/State-Owned Enterprises that provides consideration for the entry permit for the WNA can be asked for the said responsibility;
- k. for PPLN, a second RT-PCR test is carried out with the following conditions:
- i. On the 6th day of quarantine for quarantine with a duration of 7 x 24 hours; or
  - ii. On the morning of the 3rd day of quarantine for PPLN who quarantine with a duration of 3 x 24 hours are.
- l. in the event the second RT-PCR as referred to in letter k shows a negative result, PPLN are allowed to continue their journey and are recommended to self-quarantine for 14 days and apply health protocols;
- m. in the event that the second RT-PCR test as referred to in letter k shows a positive result, follow-up will be carried out with the following provisions:
- i. if there are no symptoms or experiencing mild symptoms, isolation or treatment is carried out in isolation hotels or centralized isolation facilities set by the government; or
  - ii. if accompanied by moderate or severe symptoms, and/or uncontrolled comorbidities, isolation or treatment is carried out at a Covid-19 referral hospital; and
  - iii. isolation/treatment costs for WNA PPLN are borne independently, while for WNI PPLN it is borne by the Government

- n. the RT-PCR test examination as referred to in letter f and letter k may be requested for a written comparison by filling out the form provided by KKP or the Ministry in charge of health affairs at the expense of the inspection being borne by PPLN;
  - o. the implementation of comparison test as referred to in letter n is carried out simultaneously by KKP in 2 (two) laboratories for the purpose of SGTF comparison test and comparative examination of RT-PCR results, namely at: Health Research and Development Agency (Balitbangkes), Cipto Mangunkusumo Central General Hospital (RSCM), Gatot Soebroto Army Central Hospital (RSPAD), Bhayangkara Raden Said Sukanto Hospital (Polri Hospital) or other government laboratories (Environmental Health Engineering Centre, Regional Health Laboratory, or other government reference laboratories);
  - p. International Airports and Seaports KKP facilitate PPLN who needs emergency medical services upon arrival in Indonesia in accordance with statutory regulations;
  - q. Ministries/Institutions/Regional Governments that carry out functions related to PPLN follow up this Circular Letter by issuing legal instruments that are consistent and do not conflict with the provisions of statutory regulations; and
  - r. legal instruments as referred to in letter q is an inseparable part of this Circular Letter.
6. Dispensation in the form of exemption from quarantine obligations can be given to WNI PPLN in urgent circumstances (such as: having a life-threatening health condition, a health condition that requires special attention, or grief because a main family member has died) after showing a negative result of the RT-PCR re-test upon arrival at the entry point for international travel.
7. WNA PPLN with the status of head of foreign representatives serving in Indonesia and their families may be given dispensation for the implementation of centralized quarantine for the duration as referred to in number 5.f. in the form of individual self-quarantine.

8. Dispensation in the form of exemption from quarantine obligations on condition that the bubble system and strict health protocols apply, can be granted to WNA PPLN with the following criteria:
  - a. holders of diplomatic visas and service visas;
  - b. foreign officials at the ministerial level and above and their entourage making official/state visits;
  - c. travelers entering Indonesia through the Travel Corridor Arrangements Scheme;
  - d. delegations of G20 member states; and
  - e. PPLN of honourable persons and PPLN of distinguished persons.
9. Applications for dispensation in the form of exemption from quarantine obligations for WNI PPLN with urgent circumstances as referred to in number 6 are submitted at least 3 (three) days prior to arrival in Indonesia to the National Covid-19 Handling Task Force and can be granted selectively, individually, and with limited quota based on the result of coordination agreement between the Covid-19 Handling Task Force, the Coordinating Ministry for Maritime and Investment Affairs, and the Ministry of Health.
10. Applications for dispensation in the form of self-quarantine as referred to in number 7 and exemption from quarantine obligations as referred to in number 8 are submitted at least 7 (seven) days prior to arrival in Indonesia to the National Covid-19 Handling Task Force and can be granted selectively, individually, and with limited quota based on a coordinating agreement between the Covid-19 Handling Task Force, the Coordinating Ministry for Maritime and Investment Affairs, and the Ministry of Health.
11. The implementation of self-quarantine as referred to in number 7 must meet the following provisions:
  - a. have a separate bedroom and bathroom for each individual of PPLN;
  - b. minimizing contact during food distribution or eating activities;
  - c. not having physical contact with other travellers who are in quarantine or other individuals;

- d. there are quarantine supervisory officers who are obliged to report quarantine surveillance on a daily basis to KKP officers in their territory; and
  - e. Perform a second RT-PCR test and must report the results of the RT-PCR test to KKP officers in their area with the following conditions:
    - i. On the 6th day of quarantine for PPLN who quarantined with a duration of 7 x 24 hours; or
    - ii. On the morning of the 3rd day of quarantine for PPLN who quarantined with a duration of 3 x 24 hours.
12. The strict health protocol as referred to in number 5 must meet the following terms and conditions:
- a. The use of masks must be done properly covering the nose and mouth;
  - b. The types of masks used by travellers are 3-ply cloth masks or medical masks;
  - c. It is not permitted to speak one way or two ways by telephone or in person throughout the trip using public transportation modes of land, rail, sea, river, lake, ferry, and air; and
  - d. It is not allowed to eat and drink during the flight journey for a journey that is less than 2 hours, except for individuals who are obliged to take medicine for treatment which if not done can endanger the safety and health of the person.
13. Every PPLN must use the *PeduliLindungi* application as a condition for entering Indonesian territory.
14. Every operator of transportation modes at the entry point is required to use the *PeduliLindungi* application.
15. Health quarantine supervision for cargo ships and crew is regulated by the Ministry of Health through monitoring by the KKP of each entry point.
16. PPLN with the purpose of traveling for tourism can enter Indonesian territory provided that the card or certificate having received the Covid-19 vaccine and a negative result of the RT-PCR test as referred to in number 5.b. and 5.d., and must attach:
- a. proof of booking confirmation and payment of accommodation from the accommodation provider while staying in Indonesia; and

- b. specifically for WNA PPLN, attaching a short visit visa or other entry permit in accordance with the statutory regulations and proof of ownership of health insurance with a minimum coverage value of USD 25,000 which includes financing for handling Covid-19.

#### **G. Monitoring, Control and Evaluation**

1. The Regional Covid-19 Handling Task Force, which is assisted by the public transport organizing authority, will jointly control people's travel and public transportation that is free of Covid-19 by establishing an Integrated Security Post;
2. Authorities, managers, and administrator of public transportation assign supervision during the implementation of public transportation operations;
3. Ministries/Institutions, the National Army of Indonesia (TNI), the National Police of Republic of Indonesia (POLRI), and Local Governments have the right to stop and/or prohibit people's travel on the basis of this Circular Letter which is in harmony with and does not conflict with the statutory regulations;
4. Ministries/Institutions, TNI, POLRI shall be assisted by the Covid-19 Handling Task Force at Airports and Seaports c.q. KKP International Airports and Seaports carry out routine supervision to ensure compliance with the implementation of health protocols and self-quarantine through telephone facilities, video calls and field checks during this Covid-19 pandemic; and
5. Ministries/Institutions, TNI, POLRI, and Local Governments carry out disciplining of Covid-19 health protocols and law enforcement in accordance with statutory regulations.

#### **H. Closing**

1. This Circular Letter shall be effective from March 2, 2022 until a later date to be determined.
2. With the enactment of this Circular Letter, Circular Letter Number 7 of 2022 regarding Health Protocols for International Travels During the Corona Virus Disease 2019 (Covid-19) Pandemic shall be revoked and declared as invalid.

This to be carried out with full responsibility.

Issued in : Jakarta

Date : March 2, 2022

Head of the National Disaster  
Management Agency as the Head of  
the COVID-19 Handling Task Force,

**[Stamped and Signed]**

Letjen TNI Suharyanto, S.Sos., M.M

Copied to:

1. The President of the Republic of Indonesia;
2. Vice President of the Republic of Indonesia;
3. Head of the Policy Committee for Handling Corona Virus Disease 2019 (COVID-19) and National Economic Recovery;
4. Ministers/Heads of Institution;
5. TNI Commander;
6. National Police Chief;
7. Head of the National Economic Recovery Task Force; and
8. Head of the Regional Corona Virus Disease 2019 (COVID-19) Handling Task Force.